

*Improving educational policy and practice through research*



# University Typologies and Rankings the North American Experience

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# Structure

- History of classifications and rankings in US and Canada
- Examine differences between North American and European Rankings
- Responses to Rankings and in North America

# Key Arguments

- The importance of non-state actors
- The choice of indicators and data collection methods in rankings has a major impact on reactions
- Long-term effect of rankings is to make institutions much more data-conscious

# US History (1)

- First rankings system appeared just after 1900.
- One stream – failure rates on licensing exams
- Second stream - so-called “genius studies”, based on # alumni who became eminent scientists
- Top Ten then looks a lot like the Top Ten today...

## **US History (2)**

- Large scale ranking of graduate programs begins in 1960s; SCI and SSCI make possible new comparisons systems
- 1982 Assessment of Research Doctorate programs – 2700 programs across US
- Not a lot of controversy until rankings of undergraduate programs began

## **US History (3)**

- First typology undertaken in 1911, by US Bureau of Education
- Divided 650 colleges into four tiers, according to perceived quality of Bachelor's Degree
- Results so controversial that two successive presidents signed executive orders banning its publication

## **US History (4)**

- Further classification efforts taken outside of government, first by AAU (1913-43) more recently by Carnegie (1974-present)
- Still concerns about perceived hierarchy and language (change from Research I/II to “Research – Extensive and Intensive”)
- Carnegie classification is basis for USNWR categorization

# Canada

- No national classification system, though “top” universities had an informal data consortium
- Fall 1991, Maclean’s Magazine produces first ranking.
- Undifferentiated rankings caused complaints
- Moved to a three-tier system of classification in 1992



# Key Factors

- Lack of close federal involvement meant government not really an actor
- Ranking of graduate programs and research not very controversial
- Controversy much greater around undergraduate education
- Role of the private sector is key

# Indicators in US News and Maclean's

- Almost no research indicators
- Emphasis on student characteristics, faculty participation in teaching, resources.
- In US, a preoccupation with graduation rates
- In Canada, a preoccupation with budgeting practices

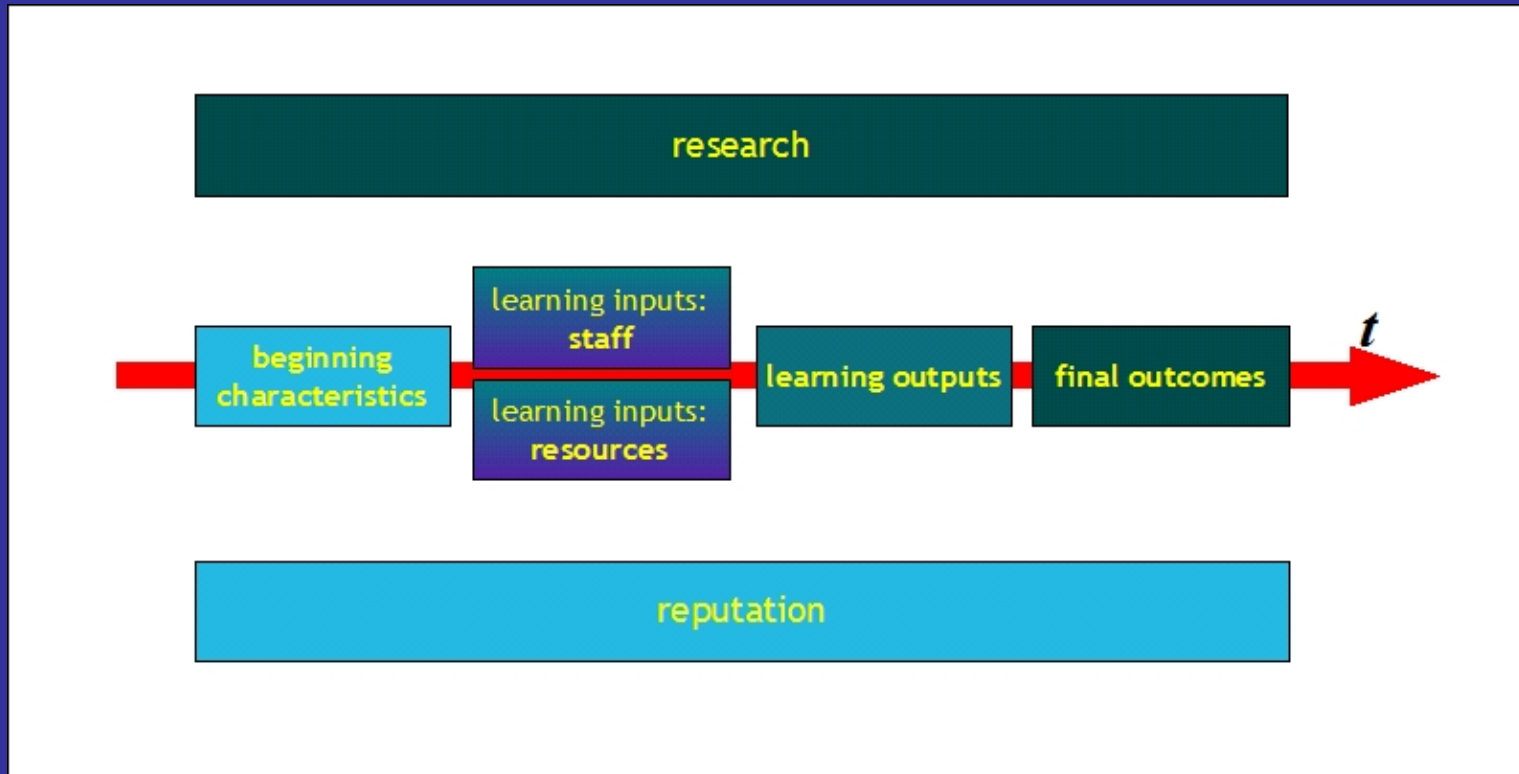
# Indicators Shape the Debate

- US News and Maclean's indicators are not captured by government agencies
- Therefore institutions rely on institutional co-operation
- An oddly co-dependent relationship

Indicator totals by type	Raw indicator count	Survey data	parties	Third	Universities
Asiaweek—Asia's Best Universities	18	-	-	18	-
Daily Telegraph (2003)	1	-	1	-	-
Education18.com	9	3	4	2	-
Excelencia, 2001	71	-	71	-	-
Financial Times (2003)	17	-	17	-	-
Guangdong Institute of Management Science	17	-	14	3	-
Guardian—University Guide 2005	7	-	2	5	-
La Repubblica	23	2	21	-	-
Maclean's University Rankings	24	1	5	18	-
Melbourne Institute— International Standing of Australian Universities	26	3	23	-	-
Netbig, 2004	18	1	10	7	-
Newsweek, 2006	8	-	4	4	-
Perspektywy / Rzeczpospolita Uniwersytet	18	1	2	15	-
Shanghai Jiao Tong University—Academic Ranking of World Universities	6	-	6	-	-
The Times—Good University Guide 2005	9	-	9	-	-
Times Higher Education Supplement—World University Rankings	5	1	1	3	-
US News and World Report— America's Best Colleges 2006	15	1	3	11	-
Washington Monthly—College Rankings 2005	8	-	1	7	-
Wuhan University Centre for Science Evaluation	45	2	22	21	-

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# The Finnie-Usher quality model schematic, modified



# Reactions to Rankings

- Complaining About Methodologies
- Withdrawal from the System
- Gaming the System
- Search for alternative methods of quality measurement
- Multiplying Rankings

# Complaints

- *"You can't do that!"*
- Apples-to-apples
- Choice of indicators
- Accuracy of results
- Cheating

# Withdrawal

- Individual institutions moved out and then returned to Maclean's (1994-1997)
- Individual institutions moved out of peer-review section of US news (2006 onwards)
- Mass abandonment of Maclean's rankings in Canada (2006)



# Gaming the Rankings

- Hiring full-time analytical staff to present data to rankers
- Specific arranging of institutional inputs to make them rankings-positive
- “Creative interpretation” of data requests

# Creating an Alternative (1)

- National Survey of Student Engagement
  - - survey data on study conditions
  - - used as an internal management tool
  - - increasingly, the principles of student engagement are creeping into rankings
  - - now seriously affecting typologies as well

## **Creating an Alternative (2)**

- College Learning Assessment (CLA)
- Actually measures educational value-added
- Much lower adoption rate than NSSE

# Multiplying rankings

- Rankings by institution
- Rankings by program (especially professional programs) or service (e.g. libraries)
- Rankings on environmental sustainability, ethnic diversity, gay-positiveness, etc.
- Each new ranking adds to the importance of rankings as a whole while diminishing the importance of any *single* ranking

# Concluding Thoughts

- Any system of classification or rankings is going to be based on indicators; the only questions are: “how many?” “which ones?” and “how will the data be presented”?
- Even when governments are not involved, rankings serve a “transparency agenda” – and that is probably a good thing.
- Even where no money is at stake, norms of the academic profession mean that choice of indicators will be politically charged.

# Lessons for Europe?

- Different audiences have legitimately different definitions of quality and therefore legitimately different data needs
- A mix of input, throughput and output measures is best
- Common data collection does not necessarily mean common definitions of quality.